

SEARCH AND RESCUE SAFETY PROGRAM GUIDE

DRAFT FOR DISCUSSION PURPOSES

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The community of over 5000 volunteer SAR practitioners who tirelessly respond to over one thousand incidents annually.

British Columbia Search and Rescue Association

Definitions

“Convergent Volunteer” Is an individual that offers their service and/or expertise during a SAR activity and is signed in to the task (but is not a registered SAR volunteer).

“Hazard” means a thing or condition that may expose a person to a risk of injury or occupational disease.

“Incident” includes an accident or other occurrence which resulted in or had the potential for causing an injury or occupational disease.”

“SAR Group” means an organization or group that is recognized by EMBC/PEP, which performs a search and rescue function on ground and inland waters in the province of B.C. (It may or may not be a registered society in the Province of B.C.).

“Supervisor” means a person (including a SAR volunteer) with direction and control over SAR volunteers and other persons while preparing for or responding to a disaster or an emergency.

This includes, but is not limited to; SAR group executive or leaders, Training Officers, Team Leaders (Ground Search, Rope Rescue or Swiftwater), Search Manager, Section Chiefs.

"Volunteer" means an individual, including a supervisor, registered by the Provincial Emergency Program for the purpose of preparing for (i.e. training or exercising) and responding to a disaster or an emergency.

"Convergent Volunteer" is a volunteer for the purposes of this safety program. A "convergent volunteer" means an individual that offers their service and/or expertise during a PSL activity and is signed in to the task (but is not a registered PSL volunteer). Convergent volunteer fall into two distinct categories trained and untrained. e.g. First-aid attendant

"Worker" means a volunteer, including a supervisor, working under a training or response task number.

"Work" means all activities carried out by a volunteer or responder while under a training or response task number.

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Commonly Used Acronyms

ASE	Air Service Emergency
APRS	Automatic Positioning Reporting System
ARA	Air Rescue Association
BCAS	British Columbia Ambulance Service
BCSARIS	British Columbia Search and Rescue Information System
CAA	Canadian Avalanche Association
CASARA	Civil Air Search and Rescue Association
CISM	Critical Incident Stress Management
DND	Department of National Defense
ECC	Emergency Coordination Centre
EMBC	Emergency Management British Columbia
ESS	Emergency Social Services
GSAR	Ground Search and Rescue
GSTL	Ground Search Team Leader
IRT	Initial Response Team
LUSAR	Light Urban Search and Rescue
JRCC	Joint Rescue Coordination Centre
MIT	Members in Training
MOU	Memorandum of Understanding
OAR	Organized Avalanche Response
OH&S	Occupational Health and Safety
ONA	Operational Needs Analysis
PEP	Provincial Emergency Program
PFD	Personal Flotation Device
PPE	Personal Protective Equipment
PREOC	Provincial Regional Emergency Operations Centre
RR	Rope Rescue
SAR	Search and Rescue
SAREX	Search and Rescue Exercise
SARM	Search and Rescue Management
SOG	Standard Operating Guidelines
SRT	Swiftwater Rescue Technician

SECTION 1 – PURPOSE, SCOPE AND GENERAL REQUIREMENTS

The purpose of the SAR Safety Program is to support the safety of all Emergency Management BC / Provincial Emergency Program (EMBC/PEP) Search and Rescue (SAR) volunteers and contributes to the safety of other persons on scene.

This Safety Program Guide has been developed to help SAR groups meet the requirements of EMBC/PEP's Public Safety Lifeline (PSL) Volunteer Safety Policy, a copy of which is available at the EMBC/PEP website and attached to as an appendix.

This Guide is intended for SAR supervisors and for those with overall responsibility for ensuring safety of SAR during operations, including training.

The Safety Program Guide content supports the safety of SAR volunteers while participating in EMBC/PEP authorized activities involving training, preparing for and responding to an emergency or a disaster.

Program Components

The Program Components of the safety program guide were developed for the guidance of health and safety during SAR training and operations.

Components are frameworks for SAR groups to use in assisting them make safety decisions in the field. They do not replace the responsibility of the supervisor to use relevant knowledge, experience and common sense while directing SAR training and operations, implementing the SAR Groups Operational Guidelines and meeting policy and regulatory requirements.

Components do not contain detailed 'how-to's. "How to" descriptions are found in rescue response plans, operational guidelines, operations manuals, training manuals and/or job task descriptions.

Safety Program Guide Revisions

The Guide will be reviewed and updated annually or on a case by case basis to reflect changing operating requirements. Guide content reflects the current thinking within the province, within Canada and based on sound safety management and the input/experience of SAR volunteers.

The Safety Program Guide Components provide a basic framework from which to implement safety program requirements and make safety decisions. SAR groups should review their own operational guidelines and ensure their safety program activities are consistent with this Guide. The primary goal is volunteer safety. If a course of action to achieve safety deviated from the SAR Groups Operational Guidelines (OG), consider recommending a revision of the OG or other Guide content through the EMBC/PEP Regional office.

The Province may also update this guide for a variety of reasons including:

- Change in law (decisions precedent)
- Change in standards and technology
- Identified problems
- Change in mandate, mission, tasking
- Agency changes

How to Use this Guide

The contents in this Guide provide a starting point to assist SAR supervisors in establishing safe operational guidelines and training programs and developing safe work practices for their volunteers. This Guide can be customized to meet the needs of local SAR operations.

While the Safety Program Guide may meet all your needs, we suggest reviewing Guide content as follows:

Step 1 - Review the Safety Program Quick Assessment Checklist in **Appendix A**

- Does existing SAR safety program and procedures align with the suggested Safety Program content in this Guide?

Step 2 - If yes, no further work is required.

Step 3 - If no

- update/add missing content to your safety program/procedures using the suggested Component content and checklists and other tools in the Appendices,

SECTION 2 – SAFETY PROGRAM COMPONENTS

The following components will be common to the SAR Safety Program, based on the working environment(s) and operating requirements typically encountered.

Component 1 – Key Responsibilities

All SAR groups are responsible for familiarizing themselves with the SAR Safety Program Guide and your organizations operational guidelines. Each SAR group, where necessary, is encouraged to seek clarification of the Safety Program Guide from their respective EMBC/PEP Regional office and assist in ongoing SAR Safety Program development and review through their EMBC/PEP Regional Manager, BCSARA Regional Director and/or the EMBC/PEP SAR Advisory committee process.

They are responsible for understanding each Component, how they relate to each other and how they fit into the SAR training, exercising and response framework.

Responsibilities of SAR volunteers

- Volunteers must take reasonable care to protect their safety and the safety of others who may be affected by their acts or omissions;
 - Participate in training and orientation activities required to safely undertake assigned roles and responsibilities;
 - provide records of completed training and certification to the SAR supervisor and/or EMBC/PEP staff upon request;
 - Follow safe work practices and procedures when training, exercising and responding;
 - Use all safety materials, equipment, devices and clothing intended to protect the volunteer;
 - Advise their supervisor if they believe that their assigned activities cannot be safely performed;
 - Immediately report all incidents of unsafe situations, hazards, accidents and injury to a designated supervisor;
 - Cooperate with SAR supervisors, agency representatives and fellow volunteers on matters related to safety.
 - Must not engage in any improper activity or behavior at a workplace that might create or constitute a hazard to themselves or to any other person;
 - Ensure their ability to work is not impaired by alcohol drugs or other causes.
-

Responsibilities of SAR supervisors

- take all reasonable and practical steps to ensure the safety of volunteers;
- develop and implement safe work practices & ensure all volunteers attend required safety training courses;
- assign volunteers to activities that are consistent with their knowledge, skills, ability;
- remove any volunteer from activities if the supervisor has concerns as to the volunteer's ability to safely perform their duties;
- ensure appropriate emergency medical response services are provided or available to volunteers;
- ensure hazards are identified and proper steps are taken to control the risks;
- report and investigate incidents and near misses (including those that had the potential to cause serious injury) and accidents;
- ensure regular inspection of the worksite and correction of unsafe conditions;
- instruct and coach volunteers to follow safe work procedures;
- ensure only authorized, trained volunteers operate equipment;
- ensure necessary personal protective equipment (PPE) is provided to volunteers and that PPE is used, inspected and maintained properly;
- ensure the safe handling, storage and disposal of hazardous materials;
- ensure contaminated equipment is adequately decontaminated or disposed of;
- promote a culture of safety and worker care awareness;
- cooperate with other agencies and first responder groups in dealing with safety and worker care issues.

Component 2 – Risk Assessments

Risk assessment is a way of determining what needs to be done to prevent injury or disease once hazards have been identified. Risk assessment begins with a careful examination of worksites and anticipated hazards so procedures and practices can be implemented to eliminate or reduce risks and prevent harm

Each SAR group will ensure risk assessments are conducted as required.

Who should conduct and/or be involved in a Risk Assessment?

The Risk Assessment should be conducted by persons who are:

- Experienced in the activities being assessed;
- Qualified and trained to undertake the risk assessment.

Conducting a Risk Assessment

For SAR activities, the need for conducting risk assessments arises in two main ways:

1. A general program risk assessment-conducted as a 'desktop' review of hazards and risks associated with anticipated operations.
2. On scene risk assessment-those conducted when the SAR team arrives on scene of an exercise, training or operational task and a quick assessment of the situation and surroundings is required prior to initiating SAR operations.

General risk assessment

While there are many different approaches to conducting risk assessments, all have steps in common. **Appendix B** describes a suggested approach that works for many different types of workplaces. Additional sources of risk assessment may also be available from other emergency response organizations with similar roles to yours.

On-scene Risk Assessments

Prior to and upon arrival 'on-scene', it is important to perform a situation evaluation that includes a risk assessment. This assessment will include the following:

- Initial information received from the tasking/requesting agency, including:
 - Number of subjects involved;
 - Type of assistance requested (rope rescue, swift-water, search, etc.);
 - Additional information to be gathered by the SAR Supervisor:
 - Weather, avalanche and/or flood conditions;
 - Access and egress conditions for historic response areas;
 - Assembly or muster location for team to respond to;
-

- Any special transportation requirements (rotary or fixed wing aircraft, boats, ATV's, snowmobiles, etc.).
- At scene situation assessment including:
 - Confirm/amend initial information;
 - Identify and interacting with Incident Commander (if on scene), or with other emergency responders at scene;
 - Access to task area;
 - Staging areas, (safe places to work/gather);
 - Special environmental concerns (weather, terrain, avalanche, wild animals, time of day, etc.) PPE requirements.

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Component 3 – Written Safe Work Procedures

Where required by the hazards of the job, each SAR supervisor will ensure there are appropriate written safe work procedures for the safe performance of the volunteer's work. This includes the proper operation of machinery and equipment or any work process or operation that could create a hazard to the volunteer if proper procedures are not followed.

Each supervisor should ensure that written work procedures are developed and implemented for anticipated emergency response events and for authorized training or exercise sessions.

Site or incident-specific written work procedures should:

- Describe the steps required to safely carry out the job, task or procedure;
- Prescribe the protective measures to safely guard against hazards.

Written work procedures should be developed with input from experienced volunteers who have performed the work. Written work procedures should be reviewed regularly and, whenever a changed or new task/assignment occurs.

Safe work procedures should be provided to each volunteer, related to the tasks they are performing.

Task-specific work procedures should also be reviewed by the volunteer after an extended period of volunteer inactivity and before the volunteer is assigned to active duty.

Appendix D - SAR Safety Practice Checklist

Appendix E - Safe Work Procedures identifies typical SAR tasks for which safe work procedures should be in place.

Component 4 – Education and Training

To prevent accidents, injuries and resulting compensation claims, it is vital to provide volunteers with appropriate education and training. Supervisors will ensure that all new volunteers receive orientation on safety policies and safe work procedures/practices.

An orientation checklist for new volunteers is available in **Appendix F**

Ongoing training and exercises should include periodic checks on proficiency and evaluation of the volunteer's skill/knowledge.

In addition, specific training will be provided to ensure each volunteer knows and understands safe work procedures/practices for their worksite and their assigned duties.

It is each supervisor's responsibility to ensure that volunteers are able to demonstrate that she/he can work safely, including the operation of machinery or equipment.

Supervisors should ensure that new volunteers and all volunteers who are being assigned tasks for the first time have been adequately trained.

Each volunteer should be aware of potential hazards and be able to demonstrate they are able to perform the work assigned to them in a safe and proper manner.

Education and training for volunteers should include these activities:

- Orientation/induction;
- Verification of pre-existing training and qualifications;
- On the job training;
- Exercises;
- Proficiency and skill/knowledge evaluation and follow up;
- Hazard recognition;
- Worker Care information and awareness.

Component 5 – Incident Reporting and Investigation

SAR supervisors need to ensure all hazards and incidents are reported quickly and investigated. This is important for a number of reasons.

- Operationally, and for volunteer and public safety, to ensure any immediate unsafe conditions are corrected.
- Quick response ensures that any injured volunteers receive first aid or further medical treatment.

Investigations:

- Identify the underlying / contributing causes of the accident/incident.
- Identify actions to correct unsafe work conditions to prevent recurrence.
- With effective response and follow up, offer opportunities to improve future operational effectiveness.

Hazard – A hazard is the potential for harm or injury/occupational disease.

Incident – An accident or other occurrence that resulted in or had the potential for causing an injury or occupational disease.

What must be reported?

Whenever any SAR volunteer observes something that may pose potential injury to the volunteer, they must report it as soon as possible to a supervisor. The supervisor or other designated person receiving the report must investigate the reported hazard and must ensure that any necessary corrective action is taken immediately.

A **serious injury or death** of a volunteer must be reported to WorkSafeBC immediately (604-276-3301 in the Lower Mainland or toll-free 1-888-621-7233) and to the police force having jurisdiction. The EMBC/PEP Emergency Coordination Centre (ECC) (1-800-663-3456) must then also be informed immediately and the appropriate Regional Manager and staff will provide support. A serious injury is any injury that can reasonably be expected at the time of the incident to endanger life or cause permanent disability.

Notifications sent to WorkSafeBC should contain:

- the date, time and location of the accident or dangerous occurrence
 - a description of what happened
 - the name of SAR supervisor or Incident Commander at the site
 - the name, telephone and fax number of the person to be contacted for more information
-

Other injuries/incidents

The following must be reported directly to EMBC/PEP promptly (same shift as occurrence), so that EMBC/PEP can report the injury as required to WorkSafeBC within 72 hours of the incident occurring (including injuries sustained on an approved training task):

EMBC/PEP Duty Regional Manager at 1-800-663-3456.

- The volunteer loses consciousness following the injury;
- The volunteer is transported or directed by a first aid attendant or other authorized person(s) to a hospital or other place of medical treatment, or is recommended by such persons to go to such place;
- The injury is one that obviously requires medical treatment;
- The volunteer has received medical treatment for the injury;
- The volunteer is unable or claims to be unable by reason of the injury to return to his or her assigned function on any working day subsequent to the day of injury;
- The injury or accident resulted or is claimed to have resulted in the breakage of an artificial member, eyeglasses, dentures or a hearing aid;
- The volunteer or WorkSafeBC has requested that an employer's report be sent.

'First aid only' injuries (not involving any further medical treatment or time loss) need not be reported but should be recorded by the First Aid attendant in a First Aid record book and noted in the task report to EMBC/PEP.

What must be investigated?

The SAR supervisor must ensure an investigation following any report of injury or near miss incidents or accidents involving SAR volunteers. If the injury is minor (but medical assistance beyond first aid was required), the investigation will entail a SAR supervisor or other designated person interviewing the injured responder and witnesses that were present when the incident occurred. Immediate preventive action will be taken if the potential for further injury exists. An incident investigation and resulting report must be in writing. **Appendix G** – Accident/Incident Investigation Report Form is an example of a report suitable for most incident investigations.

Appendix H provides a suggested Accident Investigation Guide to conducting an investigation. If a **serious injury or death** of a volunteer has occurred, or if a near miss could have resulted in a serious injury or death, a more formal investigation is required. If the incident occurs during response, the investigation is to be conducted with the agency of jurisdiction (with the overall responsibility for the response) and an EMBC/PEP representative. There may also be

requirements under other legislation requiring involvement of safety boards, police, coroner, or other agencies and WorkSafeBC.

SAR groups must maintain records on all job related accidents (including near misses), injuries, illnesses or deaths. Records should contain the nature, frequency and severity of any incident as well as any suspected exposure to toxic products or contagious diseases.

A record of all written investigation reports must be maintained by the SAR group and a copy sent to the EMBC/PEP regional office.

See also:

[EMBC/PEP Policy 5.13 – Workers’ Compensation Board Claims](#)

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Component 6 – Medical Response/First Aid

Each SAR group needs to ensure that appropriate medical response/first aid services are available for each authorized EMBC/PEP task. In most cases the first aid services and casualty transportation arrangements established for the SAR incident will also be applicable in the event of a SAR volunteer injury.

Each volunteer needs to be advised about how to obtain first aid.

Treatment and transportation of any injured volunteer is the primary objective of any response to an injury.

A record of first aid provided to a volunteer must be kept by the SAR group. Typically this is the first aid report/record completed by the first aid attendant. Note: First Aid records are confidential and must be kept in a secure location by the SAR group. First Aid records are not to be disclosed except where required by an investigation or by WorkSafeBC or another authorized regulatory body.

Any volunteer who is injured is required to report the injury immediately to the SAR supervisor. If not the volunteer, the person providing first aid must report the injury to the supervisor.

Component 7 – Inspections

Workplace inspections will ensure that facilities where training, storage and work take place will minimize volunteer exposure to unsafe conditions. Inspections allow for the identification of those unsafe conditions so they can be eliminated or controlled before an incident occurs. Inspections/assessments should be conducted by trained and qualified persons.

Workplace inspections will depend on the nature of the situation/task, but may include some or all of the following:

- the building or other structure being used by volunteers
- immediate surroundings where volunteers may work or pass through
- tools and equipment
- work methods and practices
- mobile command centers and SAR equipment/vehicles

Informal inspections should be conducted by supervisors as they tour the work site, or are giving work instructions to volunteers. They should also be conducted by volunteers when they enter a worksite for the first time (proper orientation will be done and documented to all new SAR volunteers assigned tasks in the facility).

Workplace inspections of training or operational areas used by the SAR team while on training or operational tasks will be done as part of the risk assessment review identified in Components 1 and 2 above.

Tool and Equipment Inspections

Workplace inspections will also include inspection of all mobile equipment and tools/appliances that the SAR group owns or controls.

Inspections of tools and equipment will be conducted at intervals according to manufacturer's recommendations. This will normally be performed by the designated operator of the equipment unless otherwise arranged by the supervisor.

Post use Inspections

- After each use the SAR supervisor will assign SAR volunteers to inspect all vehicles and tools/appliances that were used as part of the training or operational task and return to response ready condition. At this time the SAR volunteer will complete a post use inspection report for the particular vehicle or tool/appliance that was inspected.
 - The post use report will be submitted to the SAR supervisor and they will ensure that all deficiencies or issues are dealt with using the Hazard Rating System outlined below.
-

Following an inspection, if the vehicle or tool/appliance is not in an operable or safe condition, it will be tagged out until proper repairs are completed and signed off by a qualified person.

- Once the inspection is complete and all deficiencies have been completed and the vehicle, tool/appliance is again ready for operation, the completed inspection report will be posted in a pre determined location in the facility.
- Inspections will also be undertaken on any vehicle, tool/appliance that is not used for an extended time period (this will have to be determined by the SAR group based on past history of the specific item)

Pre use Inspections

- It is the responsibility of every SAR volunteer that operates a piece of mobile equipment or tool/appliance to do a pre use inspection prior to operating the equipment. If this is not practical due to the nature of work assignments and/or SAR team activation, the volunteer will, at minimum, ensure no tagged out equipment is used.

See **Appendix I** for Sample Facility and Vehicle Pre Use Inspections Checklists.

Copies of completed inspection reports and checklists will be forwarded to the supervisor to ensure that any required follow-up has been completed.

Any hazard or unsafe condition found during inspections will be rectified as soon as is possible. If an unsafe condition cannot be immediately rectified the work area will be flagged/closed or work process will be stopped until volunteer safety is assured.

Records of inspections should be kept by the SAR group for a period of one year. Only qualified and properly instructed persons are permitted to correct a condition that constitutes an immediate threat to volunteers. Every possible effort is made to control the hazard while this is being done.

The A, B, C hazard-rating method or equivalent should be used to rate items observed during a safety inspection. The reason for this system is to highlight the degree of severity of those hazards, which will assist the organization to prioritize corrective action.

Hazard Rating System:

“A” CRITICAL

- Serious problems or one with a high probability of occurring. (Activity to be discontinued until hazard is corrected).

“B” URGENT

- Less serious problems or one with a moderate probability of occurring. *(As a general rule, the time frame for correction should never exceed 2 weeks).*

“C” IMPORTANT

- Smaller problems, with a low probability of occurring. *(As a general rule, the time frame for correction should not exceed 4 weeks).*

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Component 8 – Records

SAR groups recognize the importance of maintaining complete and accurate safety records, including training and exercise records. These records document compliance with the Safety Policy and Program Guidelines/SOG's and are useful in identifying trends, unusual conditions and problem areas.

Records will be used as a source of reference for revised OG's, inspections, investigations and training. They may be referred to during program evaluations to monitor effectiveness and compliance with the Public Safety Lifeline Volunteer Safety Policy or this Safety Program.

Safety records will be made available to EMBC/PEP upon request.

Records to be maintained include:

- Training records
- Exercise records
- Incident records
- Vehicle/Equipment Maintenance records
- First Aid records

Additional information on records is provided in **Appendix J**

Component 9 – Society Business Meetings

Safety will appear on the agenda of all SAR meetings. This will include regular group meetings, regional meetings, training exercises, and all operational task pre meetings.

Meeting attendees will review any recent incidents, safety trends and upcoming issues that may have an impact on the safety program to determine the necessary courses of action. This includes, but is not limited to:

- reviews of accident/injury trends;
- results of inspection reports, investigations and related follow-up action reports;
- first aid reports (summary only-no release of confidential medical information);
- education, exercising and training reports;
- any information that is task or incident specific that could have an influence on the safety of SAR volunteers;
- future operational changes that may affect safety.

Each supervisor is responsible to ensure recommendations are followed through, for their area of responsibility.

Items of broad concern or impact to SAR volunteers are to be brought forward to EMBC/PEP with recommendations for corrective action should they be required.

Component 10 – Safety Program Review

Reviewing the effectiveness of the safety program is an ongoing process. There are a number of opportunities to do this during SAR operations

- **Operational briefings prior to an incident or** debriefings-after each incident. Often informal and should include any safety issues that arose during the incident.
- **Management** operational meetings (Monthly/bimonthly or other intervals)- identify/discuss emerging safety issues(Refer to Component 9 above)

The SAR group should ensure Safety Program content and effectiveness is reviewed regularly, and at least annually.

Benefits of conducting a review:

- Encourages and provides for development of an effective and up to date Safety Program;
- Provides a format to measure performance against an established plan or standards;
- Reveals program deficiencies and identifies actions to correct those deficiencies;
- Provides a basis for recognition of Safety Program and volunteer achievements and focuses on positive efforts not just remedial action.

Information for a program review can be obtained from a number of different sources:

- Documents: copies of relevant policies, procedures, training and exercise records, reporting and monitoring information, investigations and inspection reports, previous recommendations, etc;
- Discussions/interviews with volunteers;
- Observations by the persons involved in the review
- Information obtained from EMBC/PEP, other SAR groups or jurisdictions regarding safety activities, common problems and solutions

Component 11 – Other Program Components

11.1 Strain Injury Prevention (Ergonomics)

Increasingly, work-related injuries are due to lifting, over-reaching or putting unaccustomed demands on the body. The demands, if high enough, can put a strain in the body, causing musculoskeletal injuries (MSI). Or, more simply, strain injuries

SAR groups should take steps to identify the potential sources or risk factors for strain injuries and identify ways to prevent or minimize them. An effective strain injury (Ergonomics) prevention program will include:

- Understanding strain injury hazards, causes and symptoms in relation to road rescue operations;
- Know how to identify and assess the risks associated with SAR operations and how to take preventative measures;
- Providing SAR personnel with training on safe work practices to prevent or minimize strain injuries from occurring, including recognition of the symptoms of MSI.

In search and rescue, effective strain injury prevention is often dependent on use of the proper equipment for the job, following safe work methods (through training and exercising) and having safe work practices (clear work procedures). Prevention is also about minimizing the effects of work environments (heat and cold) and, ensuring good physical conditioning.

SAR groups should consider the following, both to understand and prevent strain injuries, and also other associated hazards related to search and rescue activities:

1. Demanding work in emergency circumstances

- The risk of work accidents in search and rescue activity has been found to be mainly due to terrain and search conditions and the use of specialized rescue equipment, dangerous and restricted work situations, extreme heat or cold stress and quickly changing ambient temperatures.

Solutions:

- Good working skills and techniques, in addition to better-than-average physical and mental work capacity will protect volunteers from accidents. Skilled performance can be repeated easily and safely even in changing and exceptional conditions;
- The right equipment for the job to reduce physical demands and possible harm.

2. Physical work capacity and health

- Despite improvements in working skills, knowledge, methods and equipment, SAR volunteer competence and safety depend to a large extent on their physical capacity to meet the demands of the job.
-

Solutions:

- Conditioning standards
- Health awareness education (including back awareness)
- Training and exercises

Additional Information:

WorkSafeBC has a helpful publication [“Understanding the Risks of Musculoskeletal Injury \(MSI\)”](#).

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11.2 Exposure to Hazardous Materials or Bio-hazardous Substances

The SAR volunteer needs to be aware of the risks and hazards that exist as a result of the presence of hazardous material and biohazard substance that they may encounter during SAR activities. Through education and training, combined with proper SOG's around protection and cleanup, the potential risk to volunteers will be significantly reduced.. All volunteers must be aware that self-protection is the first priority and it must be maintained before they can initiate any assistance during any SAR activity.

Responding to SAR incidents might also include the potential exposure to various materials that, if exposed to may pose a threat to SAR volunteers, subjects and other responders. An effective program for managing hazardous Materials/Bio hazardous Substances may include:

- understanding Workplace Hazardous Material Incident System (WHMIS) requirements
- recognition of potential hazardous materials in the workplace
 - a risk assessment should be undertaken, based on past incident records/debriefings, experience of other SAR groups or other first responders
- evaluation of an existing hazards, and procedures to identify any hazardous material/substance at the workplace or incident site
- the methods used to isolate and shield SAR volunteers from potential hazardous exposure in order to conduct operations safely and effectively.
 - Procedures for working with other first responders (Fire, Police, etc.)
- Procedures and equipment used to protect SAR volunteers from effects of hazardous materials/bio hazardous materials/substances
 - Procedures for the use and the limitations of PPE (e.g.: Universal precautions);
 - Procedures for prevention of exposure to bio-hazardous materials, including; blood-borne pathogens (e.g.: universal precautions);
 - Procedures for obtaining medical care in the event of an exposure;
 - Procedures for decontamination.

11.3 Prevention of Violence to Volunteers

The primary role of the SAR volunteer is to provide assistance to individuals or groups in times of need during search and rescue operations. The normal reaction to the assistance provided during this operation is mostly thanks and gratitude for these services. In a small number of events, the SAR volunteer may experience a different reaction from those they are attempting to help or from the family and loved ones of these people.

Prevention measures may include:

- How to deal with angry or upset persons;
 - Measures to seek assistance, including contacting police.
-

11.4 Heat and Cold Stress

SAR volunteers often operate in varying work environments, during all seasons and types of weather. It is important to identify situations that may pose a risk to responders during extremes of heat or cold. Heat extremes may be related to weather conditions or to proximity to heat sources such as a fire. Risk of cold stress will usually be related to weather conditions.

Heat-related illness prevention

In outdoor environments, volunteers must rely on measures such as shielding (tent or other shelter to provide shade) or and/or appropriate clothing when the ambient temperature is high.

The loss of fluids is a major contributor to heat illnesses, but thirst is not a reliable indicator of the body's need for fluids. A person can lose as many as 1.6 quarts of fluid per hour through sweating, so it's important to make sure responders drink plenty of liquids before, during, and after working in warm/hot environments. A general guide is drinking 8 ounces of fluids for every 20 to 30 minutes of work being performed.

Cold-related illness prevention

Exposure to cold can cause the body's internal temperature to drop to a dangerously low level. This is called hypothermia. Exposure to temperatures below freezing can cause frostbite of the hands, feet, and face. Hypothermia can also occur at temperatures above freezing. Cold, wet, windy conditions make for prime hypothermia weather.

Wet clothing draws heat very quickly away from the body. Whenever volunteers are away from shelter (tent, building or vehicle) they should carry/wear waterproof, windproof outer clothing. Taking frequent breaks is also an important way to minimize risks from both heat and cold stress.

Recognize Signs and Symptoms

Volunteers need to be trained to recognize the signs and symptoms of both heat and cold stress.

Appendix K – Heat and Cold Stress describes some key symptoms, treatments and prevention measures.

Additional Information:

WorkSafeBC has two helpful publications, [“Hypothermia: Surviving the Cold”](#) and [“Preventing Heat Stress at Work”](#).

11.5 Personal Protective Equipment

SAR members who respond to any incident or practice without appropriate personal protective equipment will be limited to duties that they have suitable protective gear for, or will not be allowed to take part in the incident or practice, at the determination of the Supervisor.

11.6 Dangerous Atmospheres/Confined Space

Confined Space Rescue is not an activity supported by EMBC/PEP.

SAR volunteers will not enter any location or space such as a confined space, where it may be dangerous to breathe the air. Should any concerns over air quality exist or there is a need to

enter a confined space, volunteers are to request the assistance of trained personnel to ascertain the safety and to respond with appropriate equipment and training.

Cave rescue is however supported by EMBC/PEP through a memorandum of understand with the BC Speleological Federal and the BC Cave Rescue Group. SAR activities in these areas fall under the responsibility of BC Cave Rescue. SAR program volunteers and agency representatives may participate in below ground activities at the direction of BC Cave Rescue.

Examples of areas of potential hazard that SAR Volunteers could encounter are:

- buildings that house pump or testing equipment
- root cellars or wells
- vessels or tanks
- areas or buildings with indications of chemical storage

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SECTION 3 – WORKER CARE

It is important to inform, educate and support volunteers in order to maximize their effectiveness as SAR members while minimizing the risk of physical and emotional fatigue. The BCSARA has developed a comprehensive Critical Incident Stress Management (CISM) program to support the SAR groups and volunteers deal with the emotional stress that goes along with a very stressful service provided.

Appendix L contains helpful guidelines to support SAR members

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SECTION 4 – APPENDICES

Appendix A – Safety Program Quick Assessment

Safety Program Guide Component	Assessment of Existing Safety Program			
	Component Content Complete	Requires Minor Edits/Additions	Needs Substantial Review/Edits	Not in Place – Needs to be Added
Responsibilities Established and Communicated				
Risk Assessments Completed				
Safe Work Practices in Place				
Safety Education and Training Content in Place and Training is Undertaken where Required				
Incident Reporting and Investigation Procedures in Place				
First Aid/Medical Response Services for Volunteers in Place				
Regular Inspections Undertaken				
Safety Records Maintained				
Safety on Agenda of Team Meetings				
Safety Program Reviewed				
Other Components in Place based on Need (e.g.: Strain Injury Prevention, etc.)				
Assessment Completed by:				
Date:				

Appendix B – Risk Assessments

5 STEPS TO EFFECTIVE RISK ASSESSMENTS

Introduction

This Guide provides a simple, 5 step method to identify, assess and eliminate or reduce the risks associated with workplace hazards. The Guide offers a practical and easy to follow risk assessment process. Effective risk assessment is about knowing your workplace, involving volunteers and taking action to deal with hazards that are identified. In most cases hazards can be eliminated or reduced in simple, cost effective ways. Where problems are more complex, the 5 Step Program offers a way to prioritize, plan and implement solutions that make sense for your workplace.

What are the 5 Steps?

- 1 Collect Information
- 2 Determine Who May be Harmed and How
- 3 Assess the Risks
- 4 Eliminate or Reduce Risks
- 5 Document and Monitor your Risk Assessment Program

Step 1

Collecting Information

First you need to determine how SAR volunteers could be harmed. Here are some tips to help you identify possible hazards:

- **Walk around** your workplace and look at what could reasonably be expected to cause harm;
- **Ask volunteers** what they think. They may have noticed things that are not immediately obvious to you;
- **Check manufacturers' instructions** or data sheets for chemicals and equipment as they can be very helpful in spelling out the hazards and putting them in their true perspective;
- Review your **incident and first aid records** – these often help to identify the less obvious hazards;
- **Talk to others.** What has been the experience of other SAR groups in the Province- they may have experienced situations that you have not faced, YET!

What information should be collected?

To assess risks at the workplace you need to know:

- where the workplace and/or the jobs performed are located (this is especially important for those involved in search and rescue roles-since incident sites could be anywhere, at any time);
- what work equipment, materials, and processes are used;
- what tasks are performed (e. g., in what way and for how long they are performed);
- what hazards have already been identified, and what their sources are;
- what the potential consequences of existing hazards are;
- what protective measures are in place now;
- what accidents, occupational diseases have been reported;
- are there any specific legal requirements in Regulations.

Where can I obtain this information?

You can get this information from the following sources:

- technical data of the equipment, materials, or substances used at the workplace;
 - technical procedures and work manuals;
 - results of measurements of hazardous substances at the workplace;
 - records of inspections, accidents and occupational diseases;
 - specifications of the properties of chemical substances;
 - legal regulations and technical standards;
-

- scientific and technical literature.

Information can also be obtained by:

- observing the work environment;
- observing the tasks performed during responses and during exercises/training;
- interviewing volunteers;
- observing external factors (e. g., tasks performed by third parties, weather conditions).

Make sure you consider specific hazards/risks that may be unique to SAR operations, including:

- aircraft operations
- blood-borne pathogens and hazardous materials
- cold and heat stress
- noise
- strain injuries
- rescue or evacuation of SAR volunteers
- violence to SAR volunteers
- environmental hazards

Step 2

Determine Who May be Harmed and How

For each hazard you need to be clear about who might be harmed; it will help you identify the best way of managing the risk. Identify each unique job/role and how volunteers in that role might be harmed, i.e. what type of injury or disease might occur.

Often, a checklist is the best way to collect and analyze this information. See Appendix 1 for a general risk assessment checklist.

Step 3

Assessing Risks

How can I assess the risk associated with a hazard?

For each identified hazard on your checklist(s) determine if the risk is **low, medium or high**, taking into account the probability (likelihood) of injury and the severity of the harm. Use the simple table below to make your decision on the risk.

Probability	Severity		
	Slight Harm	Moderate Harm	High Harm
Highly improbable (low)	Very Low Risk-no action necessary	Very Low risk-monitor	High risk-undertake efforts to reduce the risk
Probable (medium)	Very Low Risk-no action necessary	Medium risk-review and implement prevention actions-within established time frame	Very High risk-unacceptable-Stop work until risk minimized or eliminated
Very Probably (high)	Low Risk-monitor. Look at ways to control-simple prevention steps	High risk-eliminate/minimize risk immediately	Very High risk-unacceptable-Stop work until risk reduced or eliminated

Probability

- Highly improbable: should not occur the entire time the volunteer is performing this job.
- Probable: may occur only a few times while the volunteer is performing this job.
- Highly probable: may occur repeatedly while doing this job.

Severity

- Low severity: accidents and illnesses not causing prolonged injury (such as small nicks, eye irritations, headaches, etc.).
- Medium severity: accidents and illnesses causing moderate, but prolonged or periodically recurring injury/illness (such as wounds, simple fractures, second-degree burns on a limited body surface, dermal allergy, etc.).
- High severity: accidents and illnesses causing grave and permanent injury and/or death (e.g., amputations, loss of sight, complex fractures leading to disability, cancer, trauma, second- or third-degree burns on a large body surface, etc.).

How do I determine if the risk is acceptable or unacceptable?

Use your best judgment (and that of peers, specialists, etc.), but in general:

- a high risk is unacceptable,
 - a medium risk may be acceptable, but steps should be taken to lower the risk
-

- a low risk is generally acceptable.

The higher the risk, the higher the priority to eliminate or minimize the risk.

Note as well: If legal requirements are not complied with, a risk is not acceptable!

If risk is high and assessed as unacceptable, actions to reduce it need to be taken at once.

If the risk is medium and assessed as acceptable, it is recommended you take actions to reduce the risk further according to a plan.

If the risk is low and assessed as acceptable, it is necessary to ensure that it will remain at the same level.

So first, look at what you're already doing; think about what controls you have in place and how the work is organized. Then compare this with good practice and see if there's more you should be doing to bring yourself up to standard. In asking yourself this, consider:

- Can I eliminate the hazard?
- If not, how can I control the risks so that harm is unlikely?

When controlling risks, apply the principles below, if possible in the following order:

1. **Eliminate or Substitute**- get rid of the substance, change the work location or the work process, the tools and equipment or, whatever is exposing the workers to risk. Substitute safe, or at the very least, less hazardous – alternatives. So, before the job even starts, make it safe.
2. **Engineering Controls**- Sometimes the work itself cannot be changed but it may be possible to take steps to improve the work environment. For example, using ropes for hand-lines to assist in embankment rescue, headlamps to assist with night operations
3. **Administrative Controls**-organize work to reduce exposure to the hazard, develop written safe work procedures, and provide appropriate education and training (e.g. written procedures and education/training for manual lifting an injured person to reduce volunteers exposure to musculoskeletal injuries)
4. **Personal Protective Equipment (PPE)**-If the above controls can't eliminate or reduce the hazard then issue personal protective equipment (e.g. gloves, etc), eye and ear protection, etc). PPE is not a substitute for elimination/substitution, engineering or administrative controls-always try these options first. PPE in combination with another control may also be a good risk reduction option. If the required PPE is not available then the volunteer cannot be assigned the task until it is.

And, in all cases, provide 'first response' facilities (e.g. washing facilities for removal of contamination).

Remember: Risk assessments should always be carried out with the SAR volunteers' active involvement. When deciding on the acceptability of risk, bear in mind their input, and take into account the health and any other special circumstances of the volunteers for whom the assessment is conducted.

Step 4

Eliminate or Reduce Risks

What can I do to eliminate or reduce risks from hazards?

You should do everything 'reasonably practicable' to protect volunteers from harm. You can work this out for yourself, but the easiest way is to compare what you are doing with good practice. There are many sources of good practice – **for example provincial or national Emergency Response organizations.**

A Plan of Action

Use the **Risk Assessment Work Sheet** (Appendix 1) to record your risk assessment and identify and plan risk reduction activities.

Putting the results of your risk assessment into practice will make a difference when looking after volunteers and SAR operations. Writing down the results of your risk assessment, and sharing them with all team members, encourages you to do this. When writing down your results, keep it simple.

A prevention plan need not be perfect, but it must be suitable and sufficient for your work operations. You should be able to show that:

- a proper assessment was made;
- you identified who might be affected;
- you dealt with all the significant hazards, taking into account the number of people who could be involved;
- the precautions are reasonable, and the remaining risk is low; and
- you involved volunteers in the development of the plan.

If, like many organizations, you find that there are quite a lot of improvements that you could make, big and small, don't try to do everything at once. Make a plan of action to deal with the most important things first.

A good plan of action often includes a mixture of different things such as:

- a few inexpensive or easy improvements that can be done quickly, perhaps as a temporary solution until more reliable controls are in place;
- long-term solutions to those risks most likely to cause accidents or occupational disease;
- long-term solutions to those risks with the worst potential consequences;
- arrangements for training volunteers on the main risks that remain and how they are to be controlled;
- the control measures stay in place; and
- clear responsibilities – who will lead on what action, and by when.

Remember, prioritize and tackle the most important things first. As you complete each action, tick it off your plan.

Step 5

Documenting and Monitoring

Regularly monitor your risk assessment plans and actions to ensure they are on track and on time.

Few workplaces stay the same. Sooner or later, you will bring in new equipment and procedures or face new situations that could lead to new hazards. It makes sense, therefore, to review what you are doing on an ongoing basis. Every year or so formally review where you are, to make sure you are still improving, or at least not sliding back. Look at your risk assessment again. Have there been any changes? Are there improvements you still need to make? Have volunteers spotted a problem? Have other groups experienced a situation and how did they deal with it? Have you learnt anything from accidents or near misses?

During the year, if there is a significant change, don't wait. Check your risk assessment and prevention actions plan and, where necessary, amend it. If possible, it is best to think about the risk assessment when you're planning any workplace changes – that way you leave yourself more flexibility.

Keep a record of all risk assessments, completed information collections and hazard identification checklist and action plans.

If planned actions and/or time frames require adjustment make sure the reasons for the adjustment is documented, plan amendments are discussed with affected volunteers and amended action plans are implemented.

Appendix C – Risk Assessment Worksheet

SAR Group Name: _____

Workplace Location: _____ **Date:** _____

Assessment Completed by: _____

No.	Hazard	Existing Preventive Measure, if any	Risk Assessment (probability/severity) HML	Action Planned to Reduce Risk

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Appendix D – SAR Safety Practice

- All SAR volunteers are responsible for their own safety and the safety of personnel working with them.
- All SAR volunteers are responsible for continuously identifying unsafe conditions/actions and are required to report such conditions.
- If it looks Unsafe, “feels” unsafe, DON’T DO IT! Communicate it Up, Down, and Across. You have the right to refuse unsafe work.
- Any SAR Volunteer is expected to say NO to unsafe practices or conditions - **Stop, Talk, and Decide.**
- SAR supervisors are responsible for accepting, and appropriately acting upon, all safety-related information to make the incident site safer.
- Communication of safety-related information within each SAR is critical – and is Two-Way.
- Supervisors must continually keep all personnel working for them well informed of changing conditions and safety matters.
- Supervisors WILL NOT allow unsafe practices.
- Safety assessment is CONTINUOUS and must be part of **all** ongoing decision-making.

Appendix E – Safe Work Procedures

General

- (a) Procedures to conduct a size-up of existing and potential conditions;
- (b) Procedures for the identification of the resources necessary to conduct safe and effective operations;
- (c) Procedures for implementing the search operation;
- (d) Procedures for implementing site control and scene management;;
- (e) Recognition of general hazards associated with different types of technical rescue incidents (Ground, Rope, Swiftwater, etc);
- (f) Procedures for the initiation of traffic control.

Operations

- (a) Procedures to identify probable victim locations and survivability;
- (b) Procedures for making the rescue area safe;
- (c) Procedures for use of all specialized rescue equipment immediately available and in use by the organization, including
 - Personal Protective Equipment (PPE)
 - Specialized access equipment;
- (d) Procedures for the protection of a victim during technical rescue operations;
- (e) Procedures for the packaging of a victim prior to evacuation;
- (f) Procedures for accessing victims in remote locations;
- (g) Procedures for performing evacuation of subjects in all weather and times of day;
- (h) Procedures for the mitigation and management of general and specific hazards (i.e., avalanche and swiftwater) associated with technical rescue incidents;
- (i) Procedures for the procurement and utilization of the resources necessary to access subjects during search and/or rescue operations;
- (j) Procedures for maintaining control of traffic at the scene of SAR incidents in traffic areas.

Appendix F – Volunteer Orientation Checklist

(Example)

Use this checklist when training new volunteers on the SAR safety program.

Orientation Topics Covered?	Yes	No
Health and safety responsibilities	<input type="checkbox"/>	<input type="checkbox"/>
Health and safety program	<input type="checkbox"/>	<input type="checkbox"/>
First aid qualifications required	<input type="checkbox"/>	<input type="checkbox"/>
How to get first aid	<input type="checkbox"/>	<input type="checkbox"/>
How to report unsafe conditions	<input type="checkbox"/>	<input type="checkbox"/>
Right to refuse unsafe work	<input type="checkbox"/>	<input type="checkbox"/>
Use of personal protective equipment	<input type="checkbox"/>	<input type="checkbox"/>
Isolated worker communication policies and procedures	<input type="checkbox"/>	<input type="checkbox"/>
Pre-trip planning requirements	<input type="checkbox"/>	<input type="checkbox"/>
Post-trip and incident reporting requirements	<input type="checkbox"/>	<input type="checkbox"/>
Emergency response protocols	<input type="checkbox"/>	<input type="checkbox"/>
Instructional progression requirements	<input type="checkbox"/>	<input type="checkbox"/>
Record keeping (trip plans, incident reports, first aid treatment...)	<input type="checkbox"/>	<input type="checkbox"/>
Written work procedures (list them in an attachment)	<input type="checkbox"/>	<input type="checkbox"/>
Other topics covered (list them in an attachment)	<input type="checkbox"/>	<input type="checkbox"/>

Appendix G – Sample Accident/Incident Investigation Form

ACCIDENT/INCIDENT INVESTIGATION REPORT

SAR Unit		Location		Telephone #		Date of Report	
Last Name of Injured (or ill) SAR member			First Name:			File No.	
Years of Member Service	Time on Present Job	Role		Hours Worked in Previous 24 Hr Period			
Accident Location				Date of Accident/Incident		Time	
Accident Category (check)	<input type="checkbox"/> Injury or Illness	<input type="checkbox"/> Equipment Malfunction	<input type="checkbox"/> Motor Vehicle	<input type="checkbox"/> Property Damage	<input type="checkbox"/> Fire	<input type="checkbox"/> Other (specify)	
Severity of Injury or Illness (check)	<input type="checkbox"/> No Injury or First Aid Only		<input type="checkbox"/> Medical Treatment		<input type="checkbox"/> Time Loss	<input type="checkbox"/> Fatal	
Nature of Injury or Illness (e.g.: lower back pain, swollen ankle, cut to right arm, etc.)							
Description of Accident or SAR Members Account Injury/Illness (use separate sheet if necessary)							
Were Written Safe Work Procedures Established and Available? <input type="checkbox"/> Yes <input type="checkbox"/> No <input type="checkbox"/> n/a			Were they Adequate? <input type="checkbox"/> Yes <input type="checkbox"/> No <input type="checkbox"/> n/a		Were these Safe Work Procedures used in Training? <input type="checkbox"/> Yes <input type="checkbox"/> No <input type="checkbox"/> n/a		
Basic Cause (and Contributory Factors) -- EXPLAIN FULLY UNSAFE CONDITIONS							

Corrective Measures Taken and/or Recommended		
Corrective Action Referred To: _____		Date To Be Completed By: _____
Additional Comments or Observations. Where applicable give details of makes & models of machines, equipment, tools, structures, etc., involved in this accident. (Use separate sheet if necessary)		
Name(s) & position(s) of person (s) who investigated accident (list separately if required):		
_____ <small>Print Name</small>	_____ <small>Phone</small>	_____ <small>Position</small>
_____ <small>Print Name</small>	_____ <small>Phone</small>	_____ <small>Position</small>
_____ <small>Print Name</small>	_____ <small>Phone</small>	_____ <small>Position</small>
_____ <small>Print Name</small>	_____ <small>Phone</small>	_____ <small>Position</small>
_____ <small>Date</small>		
Name(s) of Witness(s) - include phone number. List separately if required.		

Any incident involving injury/fatality must be reported to EMBC/PEP

Original Retained by SAR Group and Copy To:

1. EMBC/PEP Regional Manager
2. _____
3. _____

Appendix H – Incident Investigation Guide

Main objectives of an Investigation

To determine:

1. What was the cause of the incident?
2. What factors contributed to the incident?
3. What needs be done to prevent a reoccurrence (or minimize the likelihood of one)?

While the steps taken in the investigation are often common, much will depend on the nature and seriousness of the accident or incident. A relatively minor accident or near miss can be investigated and concluded very quickly. Information required for completing the Incident Investigation Report (Appendix H) can guide the investigators.

Other incidents may be more serious and may require a more detailed investigation. Additional investigative and technical expertise may be required. But, the basic steps in the investigation will be similar to those described below.

Investigations normally include these steps:

- secure the scene and report the accident or dangerous incident to the SAR Supervisor Incident Commander;
- study the scene
- interview witnesses
- investigate the physical evidence.
- review the facts/findings and prepare a report and recommendations

Main Steps in an Investigation

The following main procedures may be simplified in the case of a minor accident/incident, but the principles remain the same.

1. Secure the scene and report the accident or dangerous occurrence

Things that the supervisor or Incident Commander should do include:

- assess and stabilize the situation
- make sure the area is safe for emergency crews and investigators
- dealing with the injured
- make certain the scene is secured and that evidence is protected until an investigation starts
- ensure the names of witnesses are obtained

If the accident involves a serious injury, the report should also include the name of each injured volunteer and the observed injuries to each.

Determine who will be involved in investigating the accident/incident. Added expertise may be required, now, or in the course of the investigation.

2. Study the scene

The assigned investigator needs to:

- Look at everything involved in the accident or dangerous occurrence. Carefully go over the site and note the damage.
- Record the location of the accident/incident. Note the lighting, visibility, time of day and weather conditions. Take photographs, measurements and drawings of the scene
- Label and log each diagram, drawing and photo.
- Find out who was involved and prepare a list of witnesses.
- Consider who can provide expert advice on technical issues, if required.
- Prepare a list of questions to ask.

3. Interview witnesses

Accurate interview records will be needed to reconstruct what happened and why. If the RCMP, police or WorkSafeBC officers have already interviewed witnesses, further statements may not be needed.

- Everyone who can provide information should be contacted.
- Interview witnesses separately and in private when possible, while memories are still fresh. Consider their emotional state, particularly if someone has been killed or seriously injured.
- Use open-ended questions and let the witnesses explain events in their own words. Avoid interrupting during their statements. Ask clarifying questions later if necessary.
- Use photographs and drawings to help witnesses remember.

If possible, have each witness visit the scene and show you what he or she saw. Witnesses will have seen events from different perspectives and their statements can often disagree.

At the end of every interview:

- ask each witness to review their statement
- clear up anything you do not understand
- get the phone number and address of each witness
- thank each witness for their cooperation

4. Investigate the physical evidence

- Study the damage done to tools, equipment, products, etc.
- Try to find out what the physical evidence indicates happened and why.
- Look at the details of the work environment. Consider visibility, noise, temperature, humidity and exposure to hazardous substances.

- Compare what happened with the requirements of applicable standards and written safe work procedures. If requirements were not met, find out why.
- Review training records.

5. Investigate the physical evidence

- Determine the underlying cause(s)
- Identify any unsafe conditions, acts or procedures that contributed to the incident
- Recommend corrective actions

A written copy of the Incident Investigation Report must be kept by the SAR Group and a copy sent to the EMBC/PEP Regional Manager.

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Appendix I – SAR Inspection and Vehicle Checklists

To customize your local inspection checklist, delete or add as required.

Building:	Inspector(s):
Room Number (s):	Date Inspected:
Department/Unit:	Supervisor:

Inspection Headings

1. Administrative	8. Storage	15. Noise
2. Personal Safety	9. Electrical Safety	16. Personal Protective Equipment
3. First Aid	10. Office Workstations	17. Hazardous Waste Disposal
4. Floors/Walkways/Aisles	11. General Emergency Preparedness	
5. Stairs	12. Hazardous Material Emergency Preparedness and Equipment.	
6. Walls	13. Hazardous Material Handling and Storage	
7. Lighting	14. Tools and Equipment	

If your response is no indicate the hazard rating

A=Critical, B=Urgent, C=Important

Section	Yes	No
1. Administrative		
Have all volunteers received safety orientation and are they aware of the safety committee members for their area?		
Are volunteers aware of procedures for accident reporting and investigations?		
Are incident report forms available and used for each incident?		
Are safety inspections done, deficiencies addressed, and records reported and maintained?		
Other?		
2. Personal Safety		
Are entry and egress routes well lit?		
Do volunteers know to report personal safety concerns?		
Other?		
3. First Aid		
Do volunteers know how to summon first aid?		
Do volunteers know where to access first aid?		
Is the emergency telephone number on all phones?		
Other?		
4. Floors/Walkways/Aisles		
Are aisles and doorways clear of materials or equipment?		
Are carpets or tiles in good condition, free of loose or lifting carpeting or tile?		
Are floors clean, dry and free of oil or grease		
5. Stairs		
Are stair handrails in good condition?		
Are stairwells clear of materials and equipment?		
Are stairs provided with anti-slip threads?		

Section	Yes	No
Other?		
6. Walls		
Are signs and fixtures securely fastened to the wall?		
Other?		
7. Lighting		
Is task lighting provided in areas of low light or high glare?		
Are windows covered with blinds, drapes or other means of controlling light?		
Other?		
8. Storage		
Are supplies and materials stored properly on shelves?		
Does your storage layout minimize lifting problems?		
Are trolleys or dollies available to move heavy items?		
Are racks and shelves properly installed and in good condition?		
Other?		
9. Electrical		
Are electrical cords in good repair?		
Is there clear access to electrical panels and switches?		
Are electrical cords secured?		
Are plugs, sockets and switches in good condition?		
Are power bars used?		
If used, are extension cords heavy duty (min. 14 gauge) and servicing only one appliance or fixture?		
Is electrical equipment grounded?		
Are cord guards provided if cords are crossing an aisle or passageway?		

Section	Yes	No
Other?		
10. Office Workstations		
Are chairs in good condition?		
Are chairs properly adjusted and provide adequate back support?		
Proper castors? (carpet or urethane castors)		
Are computer workstations, including monitors, keyboards and mice properly setup to minimize strain injuries (ergonomics)		
Other?		
11. General Emergency Preparedness		
Do you have an emergency response plan for your area?		
Are volunteers aware of what number to call for emergencies, reporting conditions requiring servicing and recharging of fire extinguishers?		
Are volunteers aware of the locations of fire emergency plaques, and knowledgeable about the information on the plaques (egress routes, pull stations and extinguisher location, assembly points etc.)?		
Are pull stations clearly visible? Not obstructed?		
Are fire extinguishers inspected and are volunteers trained in their use?		
Have you identified and reported areas where the fire alarm is not audible?		
Is access and egress safe for workers, and visitors?		
Are emergency signs working?		
Is there adequate emergency lighting		
Will space heaters shut off automatically if tipped over?		
Other?		
12. Hazardous Material Emergency Response and Equipment		
Is appropriate hazard warning signage with emergency contact names posted on entry door?		
Are eyewashes available, accessible and functional?		

Section	Yes	No
Is the eye wash fountain tested monthly?		
Are safety showers available, accessible and functional?		
Are volunteers trained in proper spill clean-up procedures and incident reporting?		
Do volunteers have access to a spill kit at all times and does the kit contain appropriate spill cleanup materials?		
Other?		
13. Hazardous Materials Handling and Storage		
Are handcarts available for moving gas cylinders?		
Are volunteers trained in handling of hazardous materials (WHMIS)?		
Are all containers containing chemicals properly labeled (WHMIS)?		
Are current MSDS available for each hazardous material in the building?		
Is an inventory of all hazardous materials maintained?		
Is appropriate personal protective equipment worn when required?		
Are all gas cylinders properly supported and stored?		
Is storage of hazardous chemicals kept to minimum?		
Are large containers, containing hazardous chemicals stored on shelves below eye level?		
Are flammable materials stored in flammable storage cabinets?		
Other?		
14. Tools and Equipment		
Are lockout procedures in place and followed?		
Are guards and safety devices on equipment operational?		
Are tools grounded or double insulated?		
Is the load rating on the equipment sufficient for the work performed?		
Are operator and service manuals available for the equipment?		

Section	Yes	No
Are emergency stop buttons operational?		
Other?		
15. Noise		
Is hearing protection provided where sound levels exceed standard?		
Are Hazardous noise areas identified and marked?		
Other?		
16. Personal Protective Equipment (PPE)		
Is the appropriate PPE (safety glasses, gloves, respirators etc) available and used when required?		
Are volunteers trained in the safe use of PPE?		
Other?		
17. Hazardous Waste disposal		
Are appropriately designated waste containers for sharps, biohazards etc. used?		
Are volunteers trained in proper waste disposal procedures?		
Are waste containers clearly labeled with content?		
Other?		

DAILY VEHICLE PRE-TRIP INSPECTION REPORT

Driver _____ Date _____

Approaching the Vehicle:

- ___ Exterior Vehicle Damage
- ___ Leaks Underneath Vehicle
- ___ Mirrors/Windshield Clean

Check Engine Compartment:

Cab:

- ___ Check fuel level
- ___ Horn
- ___ Windshield Wipers
- ___ Warning Lights and Buzzers
- ___ Defroster/Heater
- ___ Doors, Locks, Windows
- ___ Seats and Floor
- ___ Seat Belts
- ___ Emergency Equipment (First Aid Kit, Fire Extinguisher, Reflective Triangles, etc)

Check Fluid Levels

- ___ Oil
- ___ Coolant
- ___ Power Steering
- ___ Transmission
- ___ Brake Fluid
- ___ Windshield Washer Fluid

Walk Around:

- ___ Turn Signals
- ___ Auxiliary and Clearance Lights
- ___ Headlights
- ___ Exhaust
- ___ Wheels, Tires and Lug Nuts

Comments:

Appendix J – Records to be Maintained

Unless otherwise indicated, retain records until updated or the purpose of the record has been reasonably met. Retain training records as long as the responder is active.

Type of Records	Record Requirements
Risk assessments	A record of the risk assessment
Workplace Inspection Reports	Reports should be maintained for at least one year
Incident Investigation reports	Reports should be completed on all incidents and investigations. Retain for sufficient time to identify trends over time and make safety program improvements
Management meetings	A record of regular meetings where safety was an agenda item
First aid treatment records	A first aid record book or similar record should be maintained when a volunteer received medical treatment
Machine or equipment Inspection, testing and maintenance records	Records of use, manuals, standards, inspections, tests, etc required for the safe operation of equipment.
Inventory of hazardous substances - MSDS	An inventory should be maintained which identifies all hazardous substances at the workplace in quantities that may endanger volunteers in an emergency including controlled products covered by WHMIS legislation.
Volunteer's exposure to biohazardous material	A record must be kept of all volunteers who are exposed to biohazardous or potentially biohazardous material while on the job for the length of volunteer service plus 10 years. Records of volunteer education and training sessions on biohazardous materials should be kept for 3 years.
Heat & Cold stress assessments (when required)	As part of the Risk Assessment and/or Incident Investigation Report.
Confined space	As part of the Risk Assessment and/or Incident Investigation Report.
Competency of equipment operators	Records of instruction and endorsements/licenses of all operators
Training	Records of training undertaken by the SAR group
Rescue equipment test, inspection record	Test and inspections conducted on rescue equipment
Evacuation and rescue, maintenance of equipment	Maintenance records should be available upon request to any volunteer supervisor or volunteer concerned with the safe operation of the equipment.

Appendix K – Heat and Cold Stress

Heat Stress (source: Ontario Ministry of Labour)

	Cause	Symptoms	Treatment	Prevention
Heat Rash	Hot humid environment; plugged sweat glands.	Red bumpy rash with severe itching.	Change into dry clothes and avoid hot environments. Rinse skin with cool water.	Wash regularly to keep skin clean and dry.
Sunburn	Too much exposure to the sun.	Red, painful, or blistering and peeling skin.	If the skin blisters, seek medical aid. Use skin lotions (avoid topical anesthetics) and work in the shade.	Work in the shade; cover skin with clothing; apply skin lotions with a sun protection factor of at least 15. People with fair skin should be especially cautious.
Heat Cramps	Heavy sweating drains a person's body of salt, which cannot be replaced just by drinking water.	Painful cramps in arms, legs, or stomach that occur suddenly at work or later at home. Heat cramps are serious because they can be a warning of other more dangerous heat-induced illnesses.	Move to a cool area; loosen clothing and drink cool salted water (1 tsp. salt per gallon of water) or commercial fluid replacement beverage. If the cramps are severe or do not go away, seek medical aid.	Reduce activity levels and/or heat exposure. Drink fluids regularly. Workers should check on each other to help spot the symptoms that often precede heat stroke.
Fainting	Fluid loss and inadequate water intake.	Sudden fainting after at least two hours of work; cool moist skin; weak pulse.	GET MEDICAL ATTENTION. Assess need for CPR. Move to a cool area; loosen clothing; make person lie down; and if the person is conscious, offer sips of cool water. Fainting may also be due to other illnesses.	Reduce activity levels and/or heat exposure. Drink fluids regularly. Workers should check on each other to help spot the symptoms that often precede heat stroke.

Heat Exhaustion	Fluid loss and inadequate salt and water intake causes a person's body cooling system to start to break down.	Heavy sweating; cool moist skin; body temperature over 38°C; weak pulse; normal or low blood pressure; person is tired and weak, and has nausea and vomiting; is very thirsty; or is panting or breathing rapidly; vision may be blurred.	GET MEDICAL AID. This condition can lead to heat stroke, which can kill. Move the person to a cool shaded area; loosen or remove excess clothing; provide cool water to drink; fan and spray with cool water.	Reduce activity levels and/or heat exposure. Drink fluids regularly. Workers should check on each other to help spot the symptoms that often precede heat stroke.
Heat Stroke	If a person's body has used up all its water and salt reserves, it will stop sweating. This can cause body temperature to rise. Heat stroke may develop suddenly or may follow from heat exhaustion.	High body temperature (over 41°C) and any one of the following: the person is weak, confused, upset or acting strangely; has hot, dry, red skin; a fast pulse; headache or dizziness. In later stages, a person may pass out and have convulsions.	CALL AMBULANCE. This condition can kill a person quickly. Remove excess clothing; fan and spray the person with cool water; offer sips of cool water if the person is conscious.	Reduce activity levels and/or heat exposure. Drink fluids regularly. Workers should check on each other to help spot the symptoms that often precede heat stroke.

Cold Stress (source Princeton University, with modifications)

How cold is too cold?

When most people think of hypothermia, they think of frigid temperatures or blizzard-like conditions. Actually, hypothermia occurs most often in the spring and fall, rather than winter.

Four factors contribute to cold stress: cold temperatures, high or cold wind, dampness and cold water. A cold environment forces the body to work harder to maintain its' temperature. Cold air, water, and snow all draw heat from the body. Wind chill is the combination of air temperature and wind speed. For example, when the air temperature is 4°C, and the wind speed is 55 km/h, your exposed skin receives conditions equivalent to the air temperature being -11° C.

While it is obvious that below freezing conditions combined with inadequate clothing could bring about cold stress, it is important to understand that it can also be brought about by temperatures in the 10-15° coupled with some rain and wind.

How your body reacts to cold conditions

When in a cold environment, most of your body's energy is used to keep your internal temperature warm. Over time, your body will begin to shift blood flow from your extremities (hands, feet, arms, and legs) and outer skin to the core (chest and abdomen). This allows exposed skin and the extremities to cool rapidly and increases the risk of frostbite and hypothermia. Combine this with cold water, and trench foot may also be a problem.

Hypothermia

Hypothermia means "low heat" and is a potentially serious health condition. This occurs when body heat is lost from being in a cold environment faster than it can be replaced. When the body temperature drops below the normal 37° C (98.6° F) to around 35° C (95° F), the onset of symptoms normally begins. The person begins to shiver and stomp feet in order to generate heat. As the body temperature continues to fall, slurred speech, lack of coordination and memory loss develop and the person will stop shivering. Once the body temperature falls to around 29.4°C (85° F), the person may become unconscious, and at 25.5°C (78°), the person could die.

Who is at risk?

Anyone working in a cold environment may be at risk for cold stress. However, older people may be at more risk than younger adults, since older people are not able to generate heat as quickly.

Certain medications may prevent the body from generating heat normally. These include anti-depressants, sedatives, tranquilizers, and some heart medications.

Signs and symptoms:

- Mild hypothermia (98 - 90° F):
 - Shivering.
 - Lack of coordination, stumbling, fumbling hands.

- Slurred speech.
- Memory loss.
- Pale, cold skin.
- Moderate hypothermia (90 - 86° F):
 - Shivering stops.
 - Unable to walk or stand.
 - Confused and irrational.
- Severe hypothermia (86 - 78° F):
 - Severe muscle stiffness.
 - Very sleepy or unconscious.
 - Ice cold skin.
 - Death.

What to do (Proper treatment depends on the severity of the hypothermia):

- Mild hypothermia:
 - Move to warm area.
 - Stay active.
 - Remove wet clothes and replace with dry clothes or blankets, cover the head.
 - Drink warm (not hot) sugary drink.
- Moderate hypothermia – All of the above, plus:
 - Call for an ambulance.
 - Cover all extremities completely.
 - Place very warm objects, such as hot packs or water bottles on the subject's head, neck, chest, and groin.
- Severe hypothermia:
 - Call for an ambulance.
 - Treat the subject very gently.
 - Do not attempt to re-warm – the subject should receive treatment in a hospital.

Frostbite

Frostbite occurs when the skin actually freezes and loses water. In severe cases, amputation of the frostbitten area may be required. While frostbite usually occurs when the temperatures are -1°C (30° F) or lower, wind chill factors can allow frostbite to occur in above freezing temperatures. Frostbite typically affects the extremities, particularly the feet and hands.

Signs and symptoms:

- Cold, tingling, stinging, or aching feeling in the frostbitten area, followed by numbness.
- Skin color turns red, then purple, then white or very pale skin, cold to the touch.
- Blisters in severe cases.

What to do:

- Call for First Aid/Medical Assistance.
- Do not rub the area.
- Wrap in soft cloth.
- If help is delayed, immerse in warm, not hot, water.

Preventing Cold Stress

Planning for work in cold weather is the most important defense. Wearing appropriate clothing and being aware of how your body is reacting to the cold are important to preventing cold stress. Avoiding alcohol, certain medications and smoking can also help to minimize the risk.

Protective Clothing

Wearing the right clothing is the most important way to avoid cold stress. The type of fabric also makes a difference. Cotton loses its insulation value when it becomes wet. Wool, on the other hand, retains its insulation even when wet. The following are recommendations for working in cold environments:

- Wear at least three layers of clothing:
 - An outer layer to break the wind and allow some ventilation (like Gore-Tex® or nylon).
 - A middle layer of down or wool to absorb sweat and provide insulation even when wet.
 - An inner layer of cotton or synthetic weaves to allow ventilation.
- Wear a hat. Up to 40% of body heat can be lost when the head is left exposed.
- Wear insulated boots or other footwear.
- Keep a change of dry clothing available in case work clothes become wet.
- Do not wear tight clothing. Loose clothing allows better ventilation.

Work Practices

- Drinking: Drink plenty of liquids, avoiding caffeine and alcohol. It is easy to become dehydrated in cold weather.
- Work Schedule: If possible, schedule heavy work during the warmer parts of the day. Take breaks out of the cold.
- Buddy System: Try to work in pairs to keep an eye on each other and watch for signs of cold stress.

Engineering Controls

Some engineering controls are available to reduce the risk of cold stress:

- Use radiant heaters to warm workers.
- Shield work areas from drafts or wind.
- Use insulating material on equipment handles when temperatures drop below zero° Celsius.

Training

Train volunteers and supervisors to be able to detect early signs of cold stress.

Supervisors should watch for signs of cold stress and allow volunteers to interrupt their work if they are extremely uncomfortable. Supervisors should also ensure that work schedules allow appropriate rest periods and ensure liquids are available. They should use appropriate engineering controls, PPE and work practices to reduce the risk of cold stress.

Appendix L – Worker Care

Worker Care Guide

Responding to Stressful Events

Source: Public Health Agency of Canada

Self-Care for Caregivers

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Natural or human-caused disasters such as earthquakes, health emergencies, terrorist attacks or acts of war can engage caregivers (physicians, psychologists, social workers, nurses, psychiatrists, teachers, counselors, and other health workers) in working long hours helping people of all ages to understand and manage the many reactions, feelings and challenges triggered by these stressful circumstances.

The massive effort put forth by caregivers in response to the psycho-social effects of catastrophic events is a critical contribution to their community's recovery. However, caregivers sometimes need to be reminded that a sustained response can also lead to physical and emotional wear and tear. Without conscious attention to self-care, caregivers' effectiveness and ultimately their health will suffer.

Common Sources of Stress for Caregivers

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Here are common sources of stress that caregivers may be faced with:

- Trying to live up to their clients' high expectations and/or their own
- Intensive caring for others at the expense of self-care
- Inability to set appropriate boundaries
- Pushing themselves too hard
- Mental and physical demands
- Heavy workloads
- Long hours on the job
- Time pressures
- Limited resources
- Competing priorities
- Media requests
- Political and organizational pressures

Be on the Alert for Signs of Stress

Caregivers are usually alert to the stresses of people they help. They are not, however, always as alert to the stress and fatigue that can slowly surface in their own lives, and need to be reminded of normal stresses that may affect them.

Common Physical/Behavioural Reactions: fatigue, loss of appetite, difficulty falling asleep, restlessness, headaches, changes in sleeping, increased blood pressure, changes in eating habits, increased susceptibility to colds, flu, infection, change in libido, changes in smoking habits, changes in alcohol and drug consumption.

Common Emotional Reactions: feeling helpless, overwhelmed, inadequate, fragile, vulnerable, unable to cope or go on, increased mood swings, decreased motivation, feeling burned out, crying more frequently and easily, isolation, changes in communication patterns and other relationship dynamics, withdrawal.

Common Cognitive Reactions: confusion, difficulty making decisions, difficulty problem solving, memory blanks, having ambiguous feelings, questioning why this happened in a world that is supposed to be safe, difficulty concentrating or paying attention.

Caregivers are not immune to the above reactions and need to remind themselves that these are normal human responses to stressful circumstances. Although many of the underlying stresses cannot be prevented, you can increase your resistance by taking care of yourself and staying healthy. It is important to pace yourself and know your limits so you can continue to be available to your clients and your community.

Here are some stress-relieving activities:

- **Go for a 15-minute walk** during a lunch or coffee break. Take other opportunities to be physically active.
 - **Eat sensibly.** Avoid excessive use of caffeine and alcohol. Drink plenty of water and juices.
 - **Know and respect your limits.** If you feel exhausted and need time off, take it. Respect commitment for regularly scheduled time off.
 - **Spend time with family and friends.** Talk to them. Listen to their stories. Listen to them if they become concerned with your health and well-being.
 - As much as possible, continue to **participate in previous social and recreational activities.**
 - **Get some rest.** If you have trouble sleeping, get up and do something relaxing or enjoyable.
 - **Be on the lookout for any changes** in your habits, attitudes and moods.
 - **Share your own and clients' reactions** and issues with colleagues. Don't hesitate to ask others for advice.
 - **Include yourself on the list of people you are taking care of.** Take some time to do something just for yourself every day. Taking care of yourself will put you in better shape to give care to others.
 - **Be self-nurturing** and don't forget to laugh.
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Delayed Stress Reactions

Past experiences have shown that after tragic events, it may take several weeks to adjust to "regular" routines. This is normal. Following the tips on self-care given above will help you deal with delayed reactions.

Taking care of our families

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- Reassure family members who may be worried about their safety and about the future.
- Take time to talk about the events. Relax together. For example, go to a movie or Taking Care of Ourselves, Our Families and Our Communities for a meal. Remember, taking time out is not a cop-out.
- Everybody needs to be heard and understood.
- Visit with relatives and friends.

When to Seek Help

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The information offered in this brochure is a reference point to help you to understand some of the stress reactions you or other family members or friends may experience. If, at any time, you feel overwhelmed and unable to cope it is important to seek out additional assistance. Here are some circumstances which indicate that it is time to get help by speaking to a health professional such as a psychologist, family doctor, psychiatrist, social worker or nurse:

- Can't return to a normal routine
- Feeling extremely helpless
- Having thoughts of hurting yourself or others
- Using alcohol and drugs excessively

Resources which may be available in your community to call for help:

- Distress or crisis centers
- Hospital in your community
- Family service agency
- Bereavement group
- Leader of your faith community
- Include family and friends you can call to talk things over.